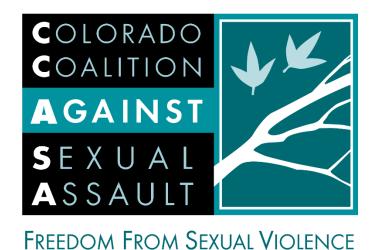
The Rights of Incarcerated Victims of Crime: A Comparison of the Colorado Victim Rights Act (VRA) and the Prison Rape Elimination Act (PREA) with Recommendations for Improvement

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I. INTRODUCTION

The Colorado Victim Rights Act ("VRA") was enacted to improve the general effectiveness and well-being of the criminal justice system and to ensure the rights of victims of crime are protected in a manner no less vigorous that the rights of defendants. *Colo. Rev. Stat. §* 24-4.1-301. The Prison Rape Elimination Act ("PREA") was enacted to prevent rape and sexual abuse of a population that is uniquely dependent on government actors for safety, security, survival, and that has unique vulnerabilities to sexual predators, whether they be facility staff or fellow inmates. 34 U.S.C.S. § 30302. Although the VRA and PREA are not designed to be analogous or to address the same issues, both do address some aspects of government response to sexual abuse and sexual assault, and incarcerated victims of sex assault are subject to the protections of both the VRA and PREA. 34 U.S.C.S. § 30304, 30307; Colo. Rev. Stat. § 24-4.1-302. This report aims to examine ways in which PREA and the VRA are similar and dissimilar, identify areas where victims are not protected, and make recommendations for how existing law could be improved to enhance the rights of incarcerated victims of crime.

II. EXECUTIVE SUMMARY

The Colorado Victim Rights Act ("VRA") and the Prison Rape Elimination Act ("PREA") provide legal rights for overlapping but non-identical populations. The rights and obligations under each apply to victims of sexual abuse and sexual assault, but the application of those rights are initiated by different events. Rights under the VRA become relevant when a crime covered by the VRA is reported to law enforcement, and they continue until any related criminal case is resolved. The rights and obligations of PREA are in effect regardless of whether a crime is reported, and result in protections for incarcerated populations prior to a crime being

committed, as well as after a report is made. The VRA includes more extensive rights to notification, as well rights to be heard, and a right to be treated with fairness, dignity and respect throughout the criminal justice process. PREA contains extensive requirements meant to prevent crime, but offers fewer protections once a crime has been reported, particularly if the incident is only addressed through administrative channels, versus the criminal justice system.

The expansion of VRA rights to incarcerated victims of crime, whether or not they are victims in a criminal case, would ensure that all victims of crime, wherever located, are ensured the same protections under the law. PREA should be strengthened by requiring compliance with the VRA, where applicable, and by integrating VRA rights into administrative proceedings related to the victimization of incarcerated individuals. In particular, incarcerated victims should have privacy protections, the right to be heard, the right to notification, and the right to be treated with fairness, dignity and respect.

III. COMPARISON OF LEGAL RIGHTS

The VRA and PREA both offer legal protections for victims of sexual abuse and sexual assault, including victims who are incarcerated. PREA protects pre-existing rights under the U.S. Constitution, in particular the 8th Amendment right to protection against cruel and unusual punishment, while the VRA creates affirmative rights for victims of crime in the criminal justice system. *USCS Const. Amend. 8; 34 U.S.C.S. § 30302(7); Colo. Rev. Stat. § 24-4.1-301*. The following is a comparison of key provisions of the legal obligations under the VRA and PREA.

A. Legislative purpose:

The Colorado Victim Rights Act amended the state Constitution in 1992 and imparted upon victims of crime the right to be "heard when relevant, informed, and present at all critical

stages of the criminal justice process." *Colo. Const. Art. II, Sec.16a.* The enabling legislation for the VRA has a clear purpose to ensure the voluntary cooperation of victims of crime to improve the general effectiveness of the criminal justice system. *Colo. Rev. Stat. § 24-4.1-301.* The foundational rights of the VRA are to be treated with fairness, respect, and dignity, and the rights to be informed, present, and heard throughout the criminal justice process. *Colo. Rev. Stat. § 24-4.1-302.5.* The VRA applies to victims of designated crimes, generally crimes against persons, who are considered victims under the law. *Colo. Rev. Stat. § 24-4.1-302.*

PREA was implemented in federal law in 2003 with clear goals to: establish a zerotolerance policy toward rape in U.S. prisons; make prevention of rape in prisons a top priority; develop and implement national standards for the detection, prevention, reduction, and punishment of prison rape; increase the available data and information on the incidence of prison rape, and consequently improving the management and administration of correctional facilities; standardize the definitions used for collecting data on the incidence of prison rape; to increase the accountability of prison officials who fail to detect, prevent, reduce, and punish prison rape; to protect the Eighth Amendment rights of Federal, State, and local prisoners; increase the efficiency and effectiveness of Federal expenditures through grant programs such as those dealing with health care, mental health care, disease prevention; crime prevention, promotion of investigation and prosecution, prison construction, maintenance, and operation; race relations; poverty; unemployment; and homelessness, and to reduce the costs that prison rape imposes on interstate commerce. 34 U.S.C.S. § 30302. The primary focus of PREA is on the prevention of crime, and the collection of data on crimes that occur, versus the protection of the rights of victims of crime.

B. Scope

The VRA protects a much broader population of crime victims than the population protected by PREA, which is focused specifically on sexual abuse and sexual assault. Colo. Rev. Stat. § 24-4.1-302; 34 U.S.C.S. § 30302. However, the VRA only creates obligations to act after a crime has been committed and reported. Colo. Rev. Stat. § 24-4.1-302.5, 303. Rights under the VRA apply throughout the criminal justice process, including during investigation, before any charges are filed, pre-trial, during trial, and after conviction. Colo. Rev. Stat. § 24-4.1-302.5, 303. PREA applies to all federal, state, and local prisons, jails, police lockups, private facilities, and community settings such as residential facilities, by requiring those facilities to take measures to protect inmates from sexual assault, and to respond appropriately to reports of sexual assault in their facilities. 34 U.S.C.S. § 30309(7). Certain preventative aspects of PREA protect inmates from sexual assault, and covered facilities are required to take required preventative measures whether or not any inmate has reported being a victim of a sexual assault or any other crime. 34 U.S.C.S. § 30302. PREA creates obligations that pre-exist any report of a crime, with the goal of preventing the crime from occurring, such as requirements for screening inmates for risk, hiring practices, and operational requirements for facilities. 34 U.S.C.S. § 30305.

C. Right to Fairness Respect, and Dignity

The fundamental right of the VRA is that crime victims should be "treated with fairness, respect and dignity, and to be free from intimidation, harassment, or abuse throughout the criminal justice system". *Colo. Rev. Stat. § 24-4.1-301(1)(a)*. PREA does not create any right to being treated with fairness, dignity and respect, but is instead focused on protecting an inmate's Constitutional right to be free from cruel and unusual punishment. *34 U.S.C.S. §30302(7)*. Protecting vulnerable populations from sexual assault certainly demonstrates one aspect of

treating a victim population with dignity and respect, but PREA does not go as far as the VRA, in terms of specifying a right, or designing a process that ensures that victims are treated fairly, respectfully, or with dignity after a crime has occurred..

D. Right to Privacy

The VRA provides extensive privacy protections to victims of crime throughout the criminal justice process. This includes the right to be heard at any court proceeding involving a subpoena for a victim's privileged records. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(d)(VII)*. Other privacy protections include the right to prevent a victim from having to provide their current address, phone number, place of employment, or other locating information, the right to have social security numbers redacted from documents, and the right to be notified how to request address protection. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(v,w,x)*. The VRA also requires correctional officers to keep location information about a victim and their family confidential. *Colo. Rev. Stat. Ann. § 24-4.1-303(2)*.

Inmates have a greatly diminished expectation of privacy and PREA does not expand or restore those rights to a pre-incarceration state. With limited exceptions, PREA also does not explicitly protect the privacy of victims of sexual assault or sexual abuse during the investigation of an incident, or during any administrative proceeding related to the same. PREA does require that staff not reveal information related to a sexual abuse report other than to the extent necessary for treatment, investigation, or other security or management decisions. 28 CFR 115.61.

However, there is no penalty or consequence for improperly sharing information, and the range of circumstances that could justify the sharing of information for "treatment, investigation, or other security or management decisions" is very broad. Victims who seek to report under PREA must be given ways to do so "privately", and anonymous reports can be made. 28 CFR 115.51.

However, privacy is a much lower standard the confidentiality. Inmates who make a report under PREA are also entitled to communication with outside victim advocates, "in as confidential a manner as possible". 28 CFR 115.53. PREA also requires that consent of the victim be obtained prior to reporting prior non-institutional victimization, unless it occurred before age 18. 28 CFR 115.81. Although PREA also provides particular protections against retaliation, it is worth noting that none of the suggested measures for doing so (housing changes, support services, etc.) include protecting the confidentiality of victim information. 28 CFR 115.67.

E. Right to Notice and Presence

The VRA has extensive requirements for notification of covered victims throughout the criminal justice process, to include all critical stagesⁱⁱ. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(b)*. The VRA also requires that victims be permitted to be present at all defined critical stages of the criminal justice process. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(b)*. The extensive commitment to keeping victims informed as criminal cases progress is a cornerstone of the VRA, and ensure victims are aware of the status and progress of cases from reporting, through investigation, before and during trial, and after a conviction. Although methods of notification may vary across jurisdiction in Colorado, the VRA establishes very clear rights and obligations relating to keeping victims of crime informed through the pendency of the cases in which they are a victim.

The VRA also includes a right to be informed when a person accused or convicted of a crime against the victim is released, escapes, is transferred from, or discharged from any facility, or from probation or parole. *Colo. Rev. Stat. § 24-4.1-302.5-303*. Such extensive notification is essential to promote the safety of victims of crime.

PREA does not include extensive rights to notice of proceedings related to victimization. After a report is made under PREA, there is no notification requirement until an investigation is complete, at which time the inmate is informed only whether the report was substantiated, unsubstantiated, or unfounded. 28 CFR 115.73(a). PREA does require some additional notifications related to the location of an offender if the allegation is not deemed to be unfounded. If the offender is a staff member, the victim inmate will be informed whenever the staff member is no longer posted within the inmate's unit, no longer employed at the facility, or has been indicted or convicted on a charge related to sexual abuse within the facility. 28 CFR 115.73(c). If the offender is another inmate, the victim inmate will be informed when the agency learns that the alleged abuser has been indicted or convicted on a charge related to sexual abuse within the facility. However, this obligation to provide notification is terminated if the victim inmate is released from custody. 28 CFR 115.73(d-f). If a criminal case is filed as a result of victimization that occurred while someone is incarcerated, the rights of notification under the VRA do still apply, but in the event no criminal case occurs, inmate victims are likely to have very little information about what happened after a report is made, or what consequence their offenders received.

F. Right to be heard

The VRA ensures victims of crime have the right to participate in certain court proceedings via statements made, or submitted to, the court. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(d)*. This includes plea hearings, sentencing, any hearing related to a subpoena for a victim's privileged records, any hearing related to the modification of a mandatory protection order, any petition for expungement, and some proceedings related to bond. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(d)*. The ability for a victim of crime to address the court about their

position on matters critical to their privacy, safety, and the outcome of a criminal case is fundamental to the purpose of ensuring their voluntary participation to improve the effectiveness of the criminal justice system. *Colo. Rev. Stat. § 24-4.1-301*. PREA does not provide any rights similar to the ones imparted by the VRA. Once a report is made under PREA, unless a criminal case arising out of the same incident is filed, the inmate victim has no opportunity to be heard from again after their report is made. If a criminal case is filed, a victim of a crime who is an inmate does have the same rights to be present, and heard, as a victim in any criminal case, with the exception of the fact that their participation is limited to being only by phone or similar technology, versus the right to actually be present or heard in-person. *Colo. Rev. Stat. § 24-4.1-302.5(1)(d.5)(IV) and (j.5)(V)*. An incarcerated victim whose case proceeds solely through an administrative or non-criminal process will not have a right to be heard, because PREA does not provide for this right and the VRA would not apply.

G. Right to Safety and Protection

The VRA includes multiple rights related to improving the safety of victims after a crime is reported. The first right of the VRA is to be, not only, treated with fairness, respect, and dignity, but also to be "free from intimidation, harassment or abuse throughout the criminal justice process." *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(a)*. Other safety rights include the aforementioned rights related to privacy and notification about the location of the offender. The VRA also ensures the right to be informed about the existence of a criminal protection order, and what to do in the event a victim experiences intimidation or harassment by a person accused or convicted of a crime. *Colo. Rev. Stat. Ann. § 24-4.1-302.5 (1.6), (1)(m)*. The VRA also protects the victim's right to be provided, whenever practicable, with a secure waiting area during court proceedings, and all reasonable attempts must be made to protect any victim and their family

from harm, harassment, intimidation, or retaliation. *Colo. Rev. Stat. Ann. § 24-4.1-302.5(1)(p)*, *§ 24-4.1-303(5)*.

While PREA does not articulate a specific right to safety, it contains substantial provisions aimed at preventing crimes from ever occurring. PREA's extensive safeguards to prevent sex crimes against inmates are a reflection of the diminished agency of inmates (e.g., restrictions on ability to legally consent to sexual activity, inability to move freely inside or outside of the facility, limited ability to choose or reject associations or interactions with staff or other inmates, etc.) and the greater dependency of inmate populations on the government to ensure their safety and survival (e.g., for food, shelter, protection, medical care, etc.).

Under PREA, facilities are required to prevent, investigate, and prosecute sexual abuse and sexual assault. 34 U.S.C.S. §30305(b)(1)(A-C). Facilities must take steps to screen all inmates for risk of victimization (as well as abusiveness). ⁱⁱⁱ 28 C.F.R. § 115.41. Under PREA, inmates at high risk for sexual victimization shall not be placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. 28 C.F.R. § 115.43(a). When a prison agency learns that an inmate is subject to substantial risk of imminent sexual abuse, it "shall take immediate action to protect the inmate." 28 C.F.R. § 115.62. PREA also contains provisions designed to protect inmates from retaliation, including monitoring for possible retaliation, and establishing policies to protect all inmates and staff who participate in an investigation from retaliation. ^{iv} 28 C.F.R. § 115.67. Last, PREA imposes extensive hiring and promotion restrictions and requirements on facilities, specifically to protect inmates from sexual assault. 28 C.F.R. § 115.17.

IV. SUMMARY AND CONCLUSIONS

A. Areas of Harmony and Disharmony

There is an underlying philosophical and ethical harmony between PREA and the VRA.

PREA is an articulation of the idea that rape should never be a punishment for a crime. This idea stems from ethical and constitutional ideas about acceptable forms of punishment, the dignity of the person, and basic rights to which all people are entitled.

The VRA stems from essentially the same ethical ideal, which acknowledges the agency and dignity of the individual, and seeks to prevent a government process from excluding a victim of crime from the legal system, and ensuring they are treated with fairness, respect, and dignity.

However, PREA and the VRA fundamentally exist to accomplish different goals and to protect largely different populations. PREA was enacted to protect incarcerated people from rape, to uphold inmates' 8th Amendment Constitutional right to be free from cruel and unusual punishment, and to create a system of data collection and required preventative actions that support a prison environment free from sexual assault. *34 U.S.C.A. § 30301(15)*. In contrast, the VRA was enacted to increase the participation of victims of crime in the criminal justice system, and to protect the rights and dignity of victims of crime.

There are no direct conflicts of law between PREA and the VRA. Compliance with PREA will never prevent compliance with VRA. In fact, it may enhance VRA compliance.

Compliance with VRA will never prevent PREA compliance. However, there are significant gaps in protection, particularly for victims who are not entitled to the protections of both laws.

The primary gaps created by the lack of continuity across the VRA and PREA in areas of the VRA right to be treated with dignity, fairness and respect, the VRA rights related to privacy and safety, and the VRA rights to notification and to be heard. Victims of crime who are

incarcerated will not benefit from the added protections and rights of the VRA unless a criminal case is also reported, and charges are filed.

If a PREA complaint is only handled administratively, either through a personnel disciplinary process or an inmate disciplinary process, VRA rights do not apply, and the incarcerated victim has no legally articulated right to dignity, fairness and respect in the context of the legal process, nor do they have access to privacy and safety protections, rights to notification, or any voice in that process.

B. Areas for Further Study

While a gap in legal rights related to victims of crime who are incarcerated has been identified, the specific impacts of that gap on incarcerated victim populations, and the frequency and severity of those impacts, all remain to be determined. Specifically, it would be helpful to determine, through a meta-analysis, the characteristics of PREA cases that are typically handled through the criminal process, and the characteristics of cases that are more likely to be handled exclusively through an administrative process. Further study in this area would enable more detailed and robust recommendations for change. An additional suggested method of study or investigation is obtain input from advocates who work with victims in correctional facilities, inmates, and DOC personnel, on what impact the lack of VRA rights has on those who have made reports under PREA. Investigation of safety considerations related to the possible increased notification to and participation by incarcerated victims would enable well-rounded and well-informed recommendations that may expand rights for victims following a PREA report. Last, there is a lack of data on the number of incarcerated victims of crime who are entitled to rights under the VRA, and whether they are able to successfully participate in the criminal justice system, as provided for them under the VRA.

C. Recommendations

While recommendations should be reconsidered or refined once additional studies have been performed, it is already apparent that some victims are without the rights that the VRA intended to confer upon all victims of sexual assault. One way to ensure this gap is addressed would be a change in law to ensure that anyone reporting a VRA crime under PREA, was also entitled to either participate in the criminal justice system, or to have corresponding VRA rights provided in the PREA administrative process. As mentioned, compliance obligations with the VRA are focused on governmental actors and are focused on ensuring victims have access to meaningful participation in the criminal justice process. As PREA applies to the same agencies, an exploration of amending the VRA to afford victims in PREA specific rights to be treated with fairness, dignity, and respect as well as the rights to be present, informed, and heard when relevant, is recommended.

The body of law focused on expanding the rights of victims of crime continues expand. Both the VRA and PREA are relatively new laws that provide specific protections to victims of crime, but in different ways, and with different purposes. PREA's focus on the prevention of crime has led to the development of many mechanisms for identifying risk. However, the lack of legal protections for victims in PREA is inconsistent with the rights provided by the VRA, and results in a system that might not provide a good option for victims seeking to report a crime. Efforts to better understand the gaps between the VRA and PREA, and to learn more about how existing laws are being implemented, ensures that we continue to develop legal strategies that most effectively address the legal, safety, and privacy rights of all victims of crime.

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^{III} Colo. Rev. Stat. § 24-4.1-302 defines a victim as a "natural person against whom any crime has been perpetrated or attempted, unless the person is accountable for the crime or a crime arising from the same conduct or plan. If such person is deceased or incapacitated, the person's spouse, parent, legal guardian, child, sibling, grandparent, grandchild, significant other, or other lawful representative. Persons under 18 are considered incapacitated, unless legally emancipated." Crimes covered under Colo. Rev. Stat. § 24-4.1-302 are: murder, manslaughter, criminally negligent homicide, vehicular assault or homicide, failure to stop at the scene of an accident resulting in death or serious bodily injury, careless driving, first degree burglary, robbery or aggravated robbery, aggravated robbery of a controlled substances, assault, menacing, kidnapping, unlawful sexual contact, sexual assault, stalking, sexual assault on a child by one is a position of trust or a psychotherapist, violation of a protection order against a person charged with a VRA crime, human trafficking, child abuse, child prostitution and sexual exploitation, incest/aggravated incest, indecent exposure, invasion of privacy for sexual gratification, posting private images for harassment or pecuniary gain, intimidation or tampering with a witness or victim, retaliation against a judge, prosecutor, juror, witness, or victim, criminal attempt, solicitation, conspiracy, or accessory to any VRA crime, crimes identified as domestic violence by law enforcement or prosecutor, crimes with an underlying factual basis of domestic violence, crimes against at-risk adults/juveniles, bias motivated crimes.

"Critical Stages are: Filing of charges and decisions not to file charges, decision to enter in to diversion agreement, motions hearings concerning evidentiary matters, any disposition of the complaint or charges against the accused, arraignment, preliminary hearing, subpoena for victim's privileged records, trial, sentencing, resentencing, and any modification of sentence, appellate review or decision, attack on a judgment or conviction where a hearing is set, bond reduction or modification related to type, conditions, variance from schedule of bond, change of venue, transfer of supervision, modification of terms of probation, request for release from probation prior to end of sentence, filing of a complaint by probation for failure to report, probation and parole revocation hearings, parole application and parole board review, parole or release from imprisonment, transfer to a nonsecure facility, transfer, release, or escape from any state hospital, petition to terminate sex offender registration, execution in a capital ase, hearing or decision regarding postconviction DNA testing, hearing regarding expungement or sealing unless the case was dismissed, there was a not guilty verdict, or a juvenile completed a sentence not involving unlawful sexual behavior, domestic violence, or a crime under section 24.4.1-302(1).

III All inmates shall be assessed during an intake screening and upon transfer to another facility for their risk of being sexually abused by other inmates or sexually abusive toward other inmates. 28 C.F.R. § 115.41(a). Intake screening shall ordinarily take place within 72 hours of arrival at the facility. 28 C.F.R. § 115.41(b). Such assessments shall be conducted using an objective screening instrument. 28 C.F.R. § 115.41(c). PREA has a minimum required list of risk factors that intake screeners must consider in assessing incoming inmates for risk of abusiveness or victimization. 28 C.F.R. § 115.41(d). PREA may require facilities to reassess inmates for risk of abusiveness or victimization. 28 C.F.R. § 115.41(e).

^{iv} Under PREA, the agency shall not hire or promote anyone who may have contact with inmates, and shall not enlist the services of any contractor who may have contact with inmates, who: has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997); 28 C.F.R. § 115.17(a)(1).; has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or 28 C.F.R. § 115.17(a)(2); has been civilly or administratively adjudicated to have engaged in the activity described in paragraph (a)(2) of this section. 28 C.F.R. § 115.17(a)(3). Before promoting an employee, the agency shall consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with inmates. 28 C.F.R. § 115.17(b). Agencies must perform background checks before enlisting the services of any contractor who may have contact with inmates. 28 C.F.R. § 115.17(c)(1). PREA requires that agencies complete background checks that comply with specific requirements of PREA pertaining to agency employee background checks. 28 C.F.R. § 115.17(d). These specific PREA requirements detail that agencies must complete new background checks on their employees (who may have contact with inmates) at least every five years. 28 C.F.R. § 115.17(e). PREA also requires that agencies impose an affirmative reporting requirement on employees, to cover violations that may occur during those five-year intervals. 28 C.F.R. § 115.17(f). PREA requires agencies to provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work, unless the agency is prohibited from doing so by law. 28 C.F.R. § 115.17(h).

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CO VRA: § 24-4.1-302.5	FED. VRA: 18 U.S.C. § 3771	PREA: 34 U.S.C.A. §30301- 30309	NOTES ON COMPARISON		
	PURPOSE				
§ 24-4.1-301 THE GENERAL ASSEMBLY HEREBY FINDS AND DECLARES THAT THE FULL AND VOLUNTARY COOPERATION OF VICTIMS OF AND WITNESSES TO CRIMES WITH STATE AND LOCAL LAW ENFORCEMENT AGENCIES AS TO SUCH CRIMES IS IMPERATIVE FOR THE GENERAL EFFECTIVENESS AND WELL- BEING OF THE CRIMINAL JUSTICE SYSTEM OF THE STATE. IT IS THE INTENT OF THIS PART 3, THEREFORE, TO ASSURE THAT ALL VICTIMS AND WITNESSES TO CRIMES ARE HONORED AND PROTECTED BY LAW ENFORCEMENT AGENCIES, PROSECUTORS, AND JUDGES IN A MANNER NO LESS VIGOROUS THAN THE PROTECTION AFFORDED CRIMINAL DEFENDANTS. § 24-4.1-302.5(1) IN ORDER TO PRESERVE AND PROTECT A VICTIM'S RIGHTS TO JUSTICE AND DUE PROCESS, EACH VICTIM OF A CRIME HAS		Purposes The purposes of this chapter are to- (1) establish a zero-tolerance standard for the incidence of prison rape in prisons in the United States; (2) make the prevention of prison rape a top priority in each prison system; (3) develop and implement national standards for the detection, prevention, reduction, and punishment of prison rape; (4) increase the available data and information on the incidence of prison rape, consequently improving the management and administration of correctional facilities; (5) standardize the definitions used for collecting data on the incidence of prison rape; (6) increase the accountability of prison officials who fail to detect, prevent, reduce, and punish prison rape; (7) protect the Eighth Amendment rights of Federal, State, and local prisoners; (8) increase the efficiency and effectiveness of Federal expenditures through grant programs such as those	The purpose of the VRA is to protect the dignity and rights of victims of covered crimes. The purpose of PREA is to prevent rape and sexual abuse of a population that is uniquely dependent on government actors for safety, security, survival. The VRA and PREA are not designed to be analogous or to address the same issues, although both do cover some aspects of government response to sexual assault reporting. PREA protects already-existent rights under the U.S. Constitution, while the VRA creates new rights for victims.		

Appendix - Comparison of Colorado and Federal Victim Rights, and PREA

THE FOLLOWING RIGHTS
[LISTING RIGHTS].

dealing with health care; mental health care; disease prevention; crime prevention, investigation, and prosecution; prison construction, maintenance, and operation; race relations; poverty; unemployment; and homelessness; and (9) reduce the costs that prison rape imposes on interstate commerce.

SCOPE

ANY PERSON WHO IS A VICTIM OF A CRIMINAL ACT, OR SUCH PERSON'S DESIGNEE. LEGAL GUARDIAN, OR SURVIVING IMMEDIATE FAMILY MEMBERS IF SUCH PERSON IS DECEASED, SHALL HAVE THE RIGHT TO BE HEARD WHEN RELEVANT, INFORMED, AND PRESENT AT ALL CRITICAL STAGES OF THE CRIMINAL JUSTICE PROCESS. ALL TERMINOLOGY, INCLUDING THE TERM "CRITICAL STAGES", SHALL BE DEFINED BY THE GENERAL ASSEMBLY. COLO. CONST. ART. II, § 16A

24-4.1-302. DEFINITIONS

18 U.S.C. § 3771

- (2) Habeas corpus proceedings.--
- (B) Enforcement.--
- (i) In general.--These rights may be enforced by the crime victim or the crime victim's lawful representative in the manner described in paragraphs (1) and (3) of subsection (d).
- **(D) Definition.-**-For purposes of this paragraph, the term "crime victim" means the person against whom the State offense is committed or, if that person is killed or incapacitated, that person's family member or other lawful representative.

 18 U.S.C.A. § 3771 (West)

Prisoners in United States prisons (30302- purpose)

(B)(ii) Victims

The Panel may request the testimony of prison rape victims, organizations representing such victims, and other appropriate individuals and organizations.

34 U.S.C.A. § 30303 (West)

PREA applies to all correctional facilities, including prisons, jails, juvenile facilities, military and Indian country facilities, and U.S. Immigration and Customs Enforcement (ICE) facilities. https://www.bjs.gov/index.cfm?ty=tp&tid=20

The scope of populations protected by the VRA is much broader that that of PREA. PREA applies to prisoners in U.S. prisons while the VRA applies to crime victims who have reported a crime. In terms of scope of time, PREA creates obligations that pre-exist any report of a crime, in order to prevent crime, such as hiring and operational requirements for facilities. The VRA is only creates obligations to act after a crime has been committed

Appendix - Comparison of Colorado and Federal Victim Rights, and PREA

AS USED IN THIS PART 3, AND
FOR NO OTHER PURPOSE,
INCLUDING THE EXPANSION OF
THE RIGHTS OF ANY
DEFENDANT:

- (1) "CRIME" MEANS ANY OF THE FOLLOWING OFFENSES, ACTS, AND VIOLATIONS AS DEFINED BY THE STATUTES OF THE STATE OF COLORADO, WHETHER COMMITTED BY AN ADULT OR A JUVENILE:
- (A) MURDER IN THE FIRST DEGREE, IN VIOLATION OF SECTION 18-3-102, C.R.S.;
- (B) MURDER IN THE SECOND DEGREE, IN VIOLATION OF SECTION 18-3-103, C.R.S.;
- (C) MANSLAUGHTER, IN VIOLATION OF SECTION 18-3-104, C.R.S.;
- (D) CRIMINALLY NEGLIGENT HOMICIDE, IN VIOLATION OF SECTION 18-3-105, C.R.S.;
- (E) VEHICULAR HOMICIDE, IN VIOLATION OF SECTION 18-3-106, C.R.S.;
- (F) ASSAULT IN THE FIRST DEGREE, IN VIOLATION OF SECTION 18-3-202, C.R.S.;

(2) Crime victim.--

- (A) In general.—The term "crime victim" means a person directly and proximately harmed as a result of the commission of a Federal offense or an offense in the District of Columbia.
- (B) Minors and certain other victims.--In the case of a crime victim who is under 18 years of age, incompetent, incapacitated, or deceased, the legal guardians of the crime victim or the representatives of the crime victim's estate, family members, or any other persons appointed as suitable by the court, may assume the crime victim's rights under this chapter, but in no event shall the defendant be named as such guardian or representative.

 18 U.S.C.A. § 3771 (West)
- (2) Habeas corpus proceedings.--
- (A) In general.--In a Federal habeas corpus proceeding arising out of a State conviction, the court shall ensure that a crime victim is afforded the rights described in paragraphs (3), (4), (7), and (8) of subsection (a).
- (B) Enforcement.--

PREA applies to all federal, state, and local prisons, jails, police lockups, private facilities, and community settings such as residential facilities. https://www.sheriffs.org/content/prea

(G) ASSAULT IN THE SECOND	(i) In generalThese rights may be	
DEGREE, IN VIOLATION OF	enforced by the crime victim or the	
SECTION 18-3-203, C.R.S.;	crime victim's lawful representative in	
(H) ASSAULT IN THE THIRD	the manner described in paragraphs	
DEGREE, IN VIOLATION OF	(1) and (3) of subsection (d).	
SECTION 18-3-204, C.R.S.;	(ii) Multiple victimsIn a case	
(I) VEHICULAR ASSAULT, IN	involving multiple victims, subsection	
VIOLATION OF SECTION 18-3-205,	(d)(2) shall also apply.	
C.R.S.;	(C) LimitationThis paragraph	
(J) MENACING, IN VIOLATION OF	relates to the duties of a court in	
SECTION 18-3-206, C.R.S.;	relation to the rights of a crime victim	
(K) (DELETED BY AMENDMENT,	in Federal habeas corpus proceedings	
L. 95, P. 1256, § 22, EFFECTIVE	arising out of a State conviction, and	
JULY 1, 1995.)	does not give rise to any obligation or	
(L) FIRST DEGREE KIDNAPPING,	requirement applicable to personnel of	
IN VIOLATION OF SECTION 18-3-	any agency of the Executive Branch of	
301, C.R.S.;	the Federal Government.	
(M) SECOND DEGREE	(D) Definition -For purposes of this	
KIDNAPPING, IN VIOLATION OF	paragraph, the term "crime victim"	
SECTION 18-3-302, C.R.S.;	means the person against whom the	
(N)	State offense is committed or, if that	
(I) SEXUAL ASSAULT, IN	person is killed or incapacitated, that	
VIOLATION OF SECTION 18-3-402,	person's family member or other	
C.R.S.; OR	lawful representative.	
(II) SEXUAL ASSAULT IN THE		
FIRST DEGREE, IN VIOLATION OF		
SECTION 18-3-402, C.R.S., AS IT	(d) Enforcement and limitations	
EXISTED PRIOR TO JULY 1, 2000;	(1) RightsThe crime victim or the	
(O) SEXUAL ASSAULT IN THE	crime victim's lawful representative,	
SECOND DEGREE, IN VIOLATION	and the attorney for the Government	
	may assert the rights described in	

OF SECTION 18-3-403, C.R.S., AS IT	subsection (a). A person accused of	
EXISTED PRIOR TO JULY 1, 2000;	the crime may not obtain any form of	
(P)	relief under this chapter.	
(I) UNLAWFUL SEXUAL		
CONTACT, IN VIOLATION OF		
SECTION 18-3-404, C.R.S.; OR		
(II) SEXUAL ASSAULT IN THE		
THIRD DEGREE, IN VIOLATION		
OF SECTION 18-3-404, C.R.S., AS IT		
EXISTED PRIOR TO JULY 1, 2000;		
(Q) SEXUAL ASSAULT ON A		
CHILD, IN VIOLATION OF		
SECTION 18-3-405, C.R.S.;		
(R) SEXUAL ASSAULT ON A		
CHILD BY ONE IN A POSITION OF		
TRUST, IN VIOLATION OF		
SECTION 18-3-405.3, C.R.S.;		
(S) SEXUAL ASSAULT ON A		
CLIENT BY A		
PSYCHOTHERAPIST, IN		
VIOLATION OF SECTION 18-3-		
405.5, C.R.S.;		
(S.3) INVASION OF PRIVACY FOR		
SEXUAL GRATIFICATION, IN		
VIOLATION OF SECTION 18-3-		
405.6, C.R.S.;		
(T) ROBBERY, IN VIOLATION OF		
SECTION 18-4-301, C.R.S.;		
(U) AGGRAVATED ROBBERY, IN		
VIOLATION OF SECTION 18-4-302,		
C.R.S.;		

(V) AGGRAVATED ROBBERY OF	
CONTROLLED SUBSTANCES, IN	
VIOLATION OF SECTION 18-4-303,	
C.R.S.;	
(W) REPEALED.	
(X) INCEST, IN VIOLATION OF	
SECTION 18-6-301, C.R.S.;	
(Y) AGGRAVATED INCEST, IN	
VIOLATION OF SECTION 18-6-302,	
C.R.S.;	
(Z) CHILD ABUSE, IN VIOLATION	
OF SECTION 18-6-401, C.R.S.;	
(AA) SEXUAL EXPLOITATION OF	
CHILDREN, IN VIOLATION OF	
SECTION 18-6-403, C.R.S.;	
(BB) CRIMES AGAINST AT-RISK	
ADULTS OR AT-RISK JUVENILES,	
IN VIOLATION OF SECTION 18-6.5-	
103, C.R.S.;	
(BB.3) ANY CRIME IDENTIFIED	
BY LAW ENFORCEMENT PRIOR	
TO THE FILING OF CHARGES AS	
DOMESTIC VIOLENCE, AS	
DEFINED IN SECTION 18-6-800.3	
(1), C.R.S.;	
(BB.7) AN ACT IDENTIFIED BY A	
DISTRICT ATTORNEY IN A	
FORMAL CRIMINAL CHARGE AS	
DOMESTIC VIOLENCE, AS	
DEFINED IN SECTION 18-6-800.3	
(1), C.R.S.;	

(CC) ANY CRIME, THE		
UNDERLYING FACTUAL BASIS		
OF WHICH HAS BEEN FOUND BY		
THE COURT ON THE RECORD TO		
INCLUDE AN ACT OF DOMESTIC		
VIOLENCE, AS DEFINED IN		
SECTION 18-6-800.3 (1), C.R.S.,		
PURSUANT TO SECTION 18-6-801		
(1), C.R.S.;		
(CC.1)		
(I) STALKING, IN VIOLATION OF		
SECTION 18-3-602, C.R.S.;		
(II) STALKING, IN VIOLATION OF		
SECTION 18-9-111 (4), C.R.S., AS IT		
EXISTED PRIOR TO AUGUST 11,		
2010;		
(CC.3) A BIAS-MOTIVATED		
CRIME, IN VIOLATION OF		
SECTION 18-9-121, C.R.S.;		
(CC.5) CARELESS DRIVING, IN		
VIOLATION OF SECTION 42-4-		
1402, C.R.S., THAT RESULTS IN		
THE DEATH OF ANOTHER		
PERSON;		
(CC.6) FAILURE TO STOP AT THE		
SCENE OF AN ACCIDENT, IN		
VIOLATION OF SECTION 42-4-		
1601, WHERE THE ACCIDENT		
RESULTS IN THE DEATH OR		
SERIOUS BODILY INJURY OF		
ANOTHER PERSON;		

(DD) ANY CRIMINAL ATTEMPT,		
AS DESCRIBED IN SECTION 18-2-		
101, C.R.S., ANY CONSPIRACY, AS		
DESCRIBED IN SECTION 18-2-201,		
C.R.S., ANY CRIMINAL		
SOLICITATION, AS DESCRIBED IN		
SECTION 18-2-301, C.R.S., AND		
ANY ACCESSORY TO A CRIME,		
AS DESCRIBED IN SECTION 18-8-		
105, C.R.S., INVOLVING ANY OF		
THE CRIMES SPECIFIED IN THIS		
SUBSECTION (1);		
(EE) RETALIATION AGAINST A		
WITNESS OR VICTIM, IN		
VIOLATION OF SECTION 18-8-706,		
C.R.S.;		
(EE.3) INTIMIDATING A WITNESS		
OR A VICTIM, IN VIOLATION OF		
SECTION 18-8-704, C.R.S.;		
(EE.7) AGGRAVATED		
INTIMIDATION OF A WITNESS OR		
A VICTIM, IN VIOLATION OF		
SECTION 18-8-705, C.R.S.;		
(FF) TAMPERING WITH A		
WITNESS OR VICTIM, IN		
VIOLATION OF SECTION 18-8-707,		
C.R.S.;		
(GG) INDECENT EXPOSURE, IN		
VIOLATION OF SECTION 18-7-302,		
C.R.S.;		

(HH) VIOLATION OF A		
PROTECTION ORDER ISSUED		
UNDER SECTION 18-1-1001		
AGAINST A PERSON CHARGED		
WITH COMMITTING SEXUAL		
ASSAULT IN VIOLATION OF		
SECTION 18-3-402, SEXUAL		
ASSAULT ON A CHILD IN		
VIOLATION OF SECTION 18-3-405,		
SEXUAL ASSAULT ON A CHILD		
BY ONE IN A POSITION OF TRUST		
IN VIOLATION OF SECTION 18-3-		
405.3, SEXUAL ASSAULT ON A		
CLIENT BY A PSYCHOTHERAPIST		
IN VIOLATION OF SECTION 18-3-		
405.5, OR STALKING IN		
VIOLATION OF SECTION 18-3-602;		
(II) HUMAN TRAFFICKING IN		
VIOLATION OF SECTION 18-3-503		
OR 18-3-504, C.R.S.;		
(JJ) FIRST DEGREE BURGLARY,		
IN VIOLATION OF SECTION 18-4-		
202, C.R.S.;		
(KK) RETALIATION AGAINST A		
JUDGE, IN VIOLATION OF		
SECTION 18-8-615, C.R.S.;		
RETALIATION AGAINST A		
PROSECUTOR, IN VIOLATION OF		
SECTION 18-8-616, C.R.S.; OR		
RETALIATION AGAINST A JUROR,		

IN VIOLATION OF SECTION 18-8-			
706.5, C.R.S.;			
(LL) CHILD PROSTITUTION, IN			
VIOLATION OF SECTION 18-7-401,			
C.R.S.; SOLICITING FOR CHILD			
PROSTITUTION, IN VIOLATION			
OF SECTION 18-7-402, C.R.S.;			
PROCUREMENT OF A CHILD FOR			
SEXUAL EXPLOITATION, IN			
VIOLATION OF SECTION 18-6-404,			
C.R.S.; PIMPING OF A CHILD, IN			
VIOLATION OF SECTION 18-7-405,			
C.R.S.; INDUCEMENT OF CHILD			
PROSTITUTION, IN VIOLATION			
OF SECTION 18-7-405.5, C.R.S.; OR			
PATRONIZING A PROSTITUTED			
CHILD, IN VIOLATION OF			
SECTION 18-7-406, C.R.S.;			
(MM) POSTING A PRIVATE			
IMAGE FOR HARASSMENT IN			
VIOLATION OF SECTION 18-7-107			
OR POSTING A PRIVATE IMAGE			
FOR PECUNIARY GAIN IN			
VIOLATION OF SECTION 18-7-108.			
	RIGHT TO FAIRNESS	S AND RESPECT	
	MOIII TO PAINTED	THE RESIDENT	

Appendix - Comparison of Colorado and Federal Victim Rights, and PREA

§ 24-4.1-302.5(1)(A)THE RIGHT TO
BE TREATED WITH FAIRNESS,
RESPECT, AND DIGNITY, AND TO
BE FREE FROM INTIMIDATION,
HARASSMENT, OR ABUSE,
THROUGHOUT THE CRIMINAL
JUSTICE PROCESS;

(O) THE RIGHT TO BE ASSURED THAT IN ANY CRIMINAL PROCEEDING THE COURT, THE PROSECUTOR, AND OTHER LAW ENFORCEMENT OFFICIALS WILL TAKE APPROPRIATE ACTION TO ACHIEVE A SWIFT AND FAIR RESOLUTION OF THE PROCEEDINGS;

18 U.S.C. § 3771

- (a)(6) The right to full and timely restitution as provided in law.
- (7) The right to proceedings free from unreasonable delay.
- (8) The right to be treated with fairness and with respect for the victim's dignity and privacy.

No corresponding right

Most rights specified under the VRA are an articulation of the idea that crime victims should be treated with fairness, respect and dignity. PREA does not create such a right. PREA's focus is on protecting a basic human right to be free from sexual violence, and to protect an inmate's constitutional right to be free from cruel and unusual punishment. The VRA sets a higher bar for treatment of its covered populations.

RIGHT TO SAFETY

§ 24-4.1-302.5(1)(A) THE RIGHT TO BE . . . FREE FROM INTIMIDATION, HARASSMENT, OR ABUSE THROUGHOUT THE CRIMINAL JUSTICE PROCESS. § 24-4.1-302.5(1)(V) THE RIGHT TO PREVENT ANY PARTY AT ANY COURT PROCEEDING FROM COMPELLING TESTIMONY REGARDING THE CURRENT ADDRESS, TELEPHONE NUMBER, PLACE OF EMPLOYMENT, OR

18 U.S.C. § 3771 (a)(1) The right to be reasonably protected from the accused.

§ 30305. Grants to protect inmates and safeguard communities

(b) Use of grant amounts

Amounts received by a grantee under this section may be used by the grantee, directly or through subgrants, only for one or more of the following activities:

(1) Protecting inmatesProtecting inmates by--(A) undertaking efforts to more effectively prevent prison rape;

The VRA right to safety only applies in a given case after a report of a covered crime is made. While PREA doesn't articulate a right to safety, it contains much more extensive safeguards to prevent crime against covered populations, such as explicit requirements for monitoring and preventing retaliation. This is a reflection of the

Appendix - Comparison of Colorado and Federal Victim Rights, and PREA

OTHER LOCATING INFORMATION
OF THE VICTIM UNLESS THE
VICTIM CONSENTS OR THE
COURT ORDERS DISCLOSURE
UPON A FINDING THAT A
REASONABLE AND
ARTICULABLE NEED FOR THE
INFORMATION EXISTS. ANY
PROCEEDING CONDUCTED BY
THE COURT CONCERNING
WHETHER TO ORDER
DISCLOSURE SHALL BE IN
CAMERA. § 24-4.1-302.5(1)(X) THE
RIGHT TO BE NOTIFIED OF HOW
TO REQUEST PROTECTION OF
THEIR ADDRESS PURSUANT TO
THE COLORADO RULES OF
CRIMINAL PROCEDURE. § 24-4.1-
303(14.4) THE COURT OR ITS
DESIGNEE, PURSUANT TO
SECTION 18-3-415, C.R.S.
[TESTING FOR PERSONS
CHARGED WITH A SEXUAL
OFFENSE], SHALL DISCLOSE THE
RESULTS OF ANY TESTING FOR A
SEXUALLY TRANSMITTED
INFECTION THAT IS ORDERED
AND PERFORMED PURSUANT TO
SECTION 18-3-415, 25-4-408(6)
[PUBLIC HEALTH
RESPONSIBILITIES WHEN

- **(B)** investigating incidents of prison rape; or
- (C) prosecuting incidents of prison rape. 34 U.S.C.A. § 30305 (West)

§ 115.17 Hiring and promotion decisions

- (a) The agency shall not hire or promote anyone who may have contact with inmates, and shall not enlist the services of any contractor who may have contact with inmates, who—
- (1) Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997);
- (2) Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or
- (3) Has been civilly or administratively adjudicated to have engaged in the activity described in paragraph (a)(2) of this section.
- (b) The agency shall consider any incidents of sexual harassment in

diminished agency (e.g., inmates cannot consent to sexual activity) and greater dependency of PREA covered populations on government actors to ensure inmate safety. Government liability for inmate safety is well-developed under other bodies of civil law.

Appendix – Comparison of Colorado and Federal Victim Rights, and PREA

CERTAIN INDIVIDUALS ARE
EXPOSED TO SEXUALLY
TRANSMITTED DISEASES], OR 25-
4-412, C.R.S. [PUBLIC HEALTH
PROCEDURES RELATED TO
SEXUALLY TRANSMITTED
DISEASES], TO ANY VICTIM OF A
SEXUAL OFFENSE IN THE CASE
IN WHICH THE TESTING WAS
ORDERED. DISCLOSURE OF
DIAGNOSTIC TEST RESULTS
MUST COMPLY WITH THE
REQUIREMENTS OF SECTION 25-
4-410(2), C.R.S [HEALTH CARE
PROVIDER'S DUTIES RELATED
DISCOVERY AND TREATMENT OF
A PATIENT WITH A SEXUALLY
TRANSMITTED INFECTION].

(P) THE RIGHT TO BE
PROVIDED, WHENEVER
PRACTICABLE, WITH A SECURE
WAITING AREA DURING COURT
PROCEEDINGS THAT DOES NOT
REQUIRE A VICTIM OR A
WITNESS TO BE SEEN OR TO BE
IN CLOSE PROXIMITY TO THE
PERSON ACCUSED OR
CONVICTED OF A CRIME
AGAINST THE VICTIM OR SUCH
PERSON'S FAMILY OR FRIENDS;

determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with inmates.

- (c) Before hiring new employees who may have contact with inmates, the agency shall:
- (1) Perform a criminal background records check; and
- (2) Consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse.
- (d) The agency shall also perform a criminal background records check before enlisting the services of any contractor who may have contact with inmates.
- (e) The agency shall either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with inmates or have in place a system for otherwise capturing such information for current employees.
- (f) The agency shall ask all applicants and employees who may have contact with inmates directly about previous

this section in written applications or interviews for hiring or promotions and in any interviews or written self-evaluations conducted as part of reviews of current employees. The agency shall also impose upon employees a continuing affirmative duty to disclose any such misconduct. (g) Material omissions regarding such misconduct, or the provision of materially false information, shall be grounds for termination. (h) Unless prohibited by law, the agency shall provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work. § 115.41 Screening for risk of victimization and abusiveness (a) All immates shall be assessed during an intake screening and upon transfer to another facility for their risk of being		
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(a) All inmates shall be assessed during an intake screening and upon transfer to another facility for their risk of being		
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another facility for their risk of being		
Sexually abused by other inmates or		sexually abused by other inmates or
sexually abusive toward other inmates.		
(b) Intake screening shall ordinarily take		
place within 72 hours of arrival at the		
facility.		

(c) Such assessments shall be conducted	
using an objective screening instrument.	
(d) The intake screening shall consider, at	
a minimum, the following criteria to	
assess inmates for risk of sexual	
victimization:	
(1) Whether the inmate has a mental,	
physical, or developmental disability;	
(2) The age of the inmate;	
(3) The physical build of the inmate;	
(4) Whether the inmate has previously	
been incarcerated;	
(5) Whether the inmate's criminal history	
is exclusively nonviolent;	
(6) Whether the inmate has prior	
convictions for sex offenses against an	
adult or child;	
(7) Whether the inmate is or is perceived	
to be gay, lesbian, bisexual, transgender,	
intersex, or gender nonconforming;	
(8) Whether the inmate has previously	
experienced sexual victimization;	
(9) The inmate's own perception of	
vulnerability; and	
(10) Whether the inmate is detained	
solely for civil immigration purposes.	
(e) The initial screening shall consider	
prior acts of sexual abuse, prior	
convictions for violent offenses, and	
history of prior institutional violence or	
sexual abuse, as known to the agency, in	

assessing inmates for risk of being	
sexually abusive.	
(f) Within a set time period, not to exceed	
30 days from the inmate's arrival at the	
facility, the facility will reassess the	
inmate's risk of victimization or	
abusiveness based upon any additional,	
relevant information received by the	
facility since the intake screening.	
(g) An inmate's risk level shall be	
reassessed when warranted due to a	
referral, request, incident of sexual abuse,	
or receipt of additional information that	
bears on the inmate's risk of sexual	
victimization or abusiveness.	
(h) Inmates may not be disciplined for	
refusing to answer, or for not disclosing	
complete information in response to,	
questions asked pursuant to paragraphs	
(d)(1), (d)(7), (d)(8), or (d)(9) of this	
section.	
(i) The agency shall implement	
appropriate controls on the dissemination	
within the facility of responses to	
questions asked pursuant to this standard	
in order to ensure that sensitive	
information is not exploited to the	
inmate's detriment by staff or other	
inmates.	
0.115.42.D	
§ 115.43 Protective custody	

- (a) Inmates at high risk for sexual victimization shall not be placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. If a facility cannot conduct such an assessment immediately, the facility may hold the inmate in involuntary segregated housing for less than 24 hours while completing the assessment.

 (b) Inmates placed in segregated housing
- (b) Inmates placed in segregated housing for this purpose shall have access to programs, privileges, education, and work opportunities to the extent possible. If the facility restricts access to programs, privileges, education, or work opportunities, the facility shall document:
- (1) The opportunities that have been limited:
- (2) The duration of the limitation; and
- (3) The reasons for such limitations.
- (c) The facility shall assign such inmates to involuntary segregated housing only until an alternative means of separation from likely abusers can be arranged, and such an assignment shall not ordinarily exceed a period of 30 days.

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- (d) If an involuntary segregated housing assignment is made pursuant to paragraph (a) of this section, the facility shall clearly document:
- (1) The basis for the facility's concern for the inmate's safety; and
- (2) The reason why no alternative means of separation can be arranged.
- (e) Every 30 days, the facility shall afford each such inmate a review to determine whether there is a continuing need for separation from the general population.
- § 115.66 Preservation of ability to protect inmates from contact with abusers
- (a) Neither the agency nor any other governmental entity responsible for collective bargaining on the agency's behalf shall enter into or renew any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any inmates pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted.
- (b) Nothing in this standard shall restrict the entering into or renewal of agreements that govern:
- (1) The conduct of the disciplinary process, as long as such agreements are

not inconsistent with the provisions of §§	
115.72 and 115.76; or	
(2) Whether a no-contact assignment that	
is imposed pending the outcome of an	
investigation shall be expunged from or	
retained in the staff member's personnel	
file following a determination that the	
allegation of sexual abuse is not	
substantiated.	
§ 115.67 Agency protection against	
retaliation	
(a) The agency shall establish a policy to	
protect all inmates and staff who report	
sexual abuse or sexual harassment or	
cooperate with sexual abuse or sexual	
harassment investigations from retaliation	
by other inmates or staff, and shall	
designate which staff members or	
departments are charged with monitoring	
retaliation.	
(b) The agency shall employ multiple	
protection measures, such as housing	
changes or transfers for inmate victims or	
abusers, removal of alleged staff or	
inmate abusers from contact with victims,	
and emotional support services for	
inmates or staff who fear retaliation for	
reporting sexual abuse or sexual	
harassment or for cooperating with	
investigations.	

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(c) For at least 90 days following a report of sexual abuse, the agency shall monitor the conduct and treatment of inmates or staff who reported the sexual abuse and of inmates who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by inmates or staff, and shall act promptly to remedy any such retaliation. Items the agency should monitor include any inmate disciplinary reports, housing, or program changes, or negative performance reviews or reassignments of staff. The agency shall continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need. (d) In the case of inmates, such monitoring shall also include periodic status checks. (e) If any other individual who cooperates with an investigation expresses a fear of retaliation, the agency shall take appropriate measures to protect that individual against retaliation. (f) An agency's obligation to monitor shall terminate if the agency determines that the allegation is unfounded. § 115.68 Post-allegation protective custody

		Any use of segregated housing to protect an inmate who is alleged to have suffered sexual abuse shall be subject to the requirements of § 115.43.	
	RIGHT TO P	RIVACY	
§ 24-4.1-302.5(1)(V) THE RIGHT TO PREVENT ANY PARTY AT ANY COURT PROCEEDING FROM COMPELLING TESTIMONY REGARDING THE CURRENT ADDRESS, TELEPHONE NUMBER, PLACE OF EMPLOYMENT, OR OTHER LOCATING INFORMATION OF THE VICTIM UNLESS THE VICTIM CONSENTS OR THE COURT ORDERS DISCLOSURE UPON A FINDING THAT A REASONABLE AND ARTICULABLE NEED FOR THE INFORMATION EXISTS. ANY PROCEEDING CONDUCTED BY THE COURT CONCERNING WHETHER TO ORDER DISCLOSURE SHALL BE IN CAMERA.	(8) The right to be treated with fairness and with respect for the victim's dignity and privacy. 18 U.S.C.A. § 3771	(5) Surveys In carrying out the review and analysis under paragraph (1), the Bureau shall, in addition to such other methods as the Bureau considers appropriate, use surveys and other statistical studies of current and former inmates from a sample of Federal, State, county, and municipal prisons. The Bureau shall ensure the confidentiality of each survey participant, except as authorized in paragraph (7). 34 U.S.C.A. § 30303 (West)	The VRA protects privacy rights or expectations that are likely to be violated or challenged in a criminal case. Inmates have a greatly diminished right to privacy and PREA does not expand or restore those rights. PREA also does not explicitly protect informational privacy expectations that might be challenged during the investigation or disciplinary proceeding.
A LAW ENFORCEMENT AGENCY, A PROBATION DEPARTMENT, A			

STATE OR PRIVATE		
CORRECTIONAL FACILITY, THE		
DEPARTMENT OF HUMAN		
SERVICES, OR THE COLORADO		
MENTAL HEALTH INSTITUTE AT		
PUEBLO MAKE ALL		
REASONABLE EFFORTS TO		
EXCLUDE OR REDACT A		
VICTIM'S SOCIAL SECURITY		
NUMBER OR A WITNESS' SOCIAL		
SECURITY NUMBER FROM A		
CRIMINAL JUSTICE DOCUMENT		
OR RECORD CREATED OR		
COMPILED AS A RESULT OF A		
CRIMINAL INVESTIGATION		
WHEN THE DOCUMENT OR		
RECORD IS RELEASED TO		
ANYONE OTHER THAN THE		
VICTIM, THE DEFENSE		
ATTORNEY OF RECORD, THE		
DEFENSE ATTORNEY'S AGENT,		
OR A CRIMINAL JUSTICE		
AGENCY THAT HAS DUTIES		
UNDER THIS ARTICLE. § 24-4.1-		
302.5(1)(X) THE RIGHT TO BE		
NOTIFIED OF HOW TO REQUEST		
PROTECTION OF THEIR ADDRESS		
PURSUANT TO THE COLORADO		
RULES OF CRIMINAL		
PROCEDURE.		

§ 24-4.1-303(2) UPON REQUEST OF	
THE VICTIM, ALL	
CORRECTIONAL OFFICIALS	
SHALL KEEP CONFIDENTIAL THE	
ADDRESS, TELEPHONE NUMBER,	
PLACE OF EMPLOYMENT, OR	
OTHER PERSONAL	
INFORMATION OF SUCH VICTIM	
OR MEMBERS OF SUCH VICTIM'S	
IMMEDIATE FAMILY. § 24-4.1-	
303(18) THE DISTRICT	
ATTORNEY, A LAW	
ENFORCEMENT AGENCY, A	
PROBATION DEPARTMENT, A	
STATE OR PRIVATE	
CORRECTIONAL FACILITY, THE	
DEPARTMENT OF HUMAN	
SERVICES, OR THE COLORADO	
MENTAL HEALTH INSTITUTE AT	
PUEBLO SHALL MAKE ALL	
REASONABLE EFFORTS TO	
EXCLUDE OR REDACT A	
VICTIM'S SOCIAL SECURITY	
NUMBER OR A WITNESS' SOCIAL	
SECURITY NUMBER FROM ANY	
CRIMINAL JUSTICE DOCUMENT	
OR RECORD CREATED OR	
COMPILED AS A RESULT OF A	
CRIMINAL INVESTIGATION	
WHEN THE DOCUMENT OR	
RECORD IS RELEASED TO	

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ANYONE OTHER THAN THE VICTIM, A CRIMINAL JUSTICE AGENCY THAT HAS DUTIES UNDER THIS ARTICLE, OR THE ATTORNEY FOR THE DEFENDANT.

RIGHT TO NOTICE AND PRESENCE

§ 24-4.1-302.5(1)(B) THE RIGHT TO BE INFORMED OF AND PRESENT FOR ALL CRITICAL STAGES OF THE CRIMINAL JUSTICE PROCESS AS SPECIFIED IN SECTION 24-4.1-302(2) [DEFINING "CRITICAL STAGES"|III; EXCEPT THAT THE VICTIM SHALL HAVE THE RIGHT TO BE INFORMED OF, WITHOUT BEING PRESENT FOR, THE CRITICAL STAGES DESCRIBED IN SECTION 24-4.1(302)(2)(A), (2)(A.5), (2)(A.7), (2)(E.5), (2)(K.3), (2)(N),(2)(P), (2)(Q), AND (2)(U).IV § 24-4.1-302.5(1)(B.5) THE RIGHT TO BE INFORMED OF AND PRESENT FOR THE CRITICAL STAGES OF THE CRIMINAL JUSTICE PROCESS **DESCRIBED IN SECTION 24-4.1-**302(2)(K) TO (2)(Q) AND (2)(S)VUPON THE WRITTEN REQUEST OF THE VICTIM; EXCEPT THAT THE VICTIM SHALL HAVE THE RIGHT TO BE INFORMED OF THE

18 U.S.C. § 3771 (a)(2) The right to reas

- (a)(2) The right to reasonable, accurate, and timely notice of any public court proceeding, or any parole proceeding, involving the crime or of any release or escape of the accused.
- (3) The right not to be excluded from any such public court proceeding, unless the court, after receiving clear and convincing evidence, determines that testimony by the victim would be materially altered if the victim heard other testimony at that proceeding.
- (9) The right to be informed in a timely manner of any plea bargain or deferred prosecution agreement.
- (10) The right to be informed of the rights under this section and the services described in section 503(c) of the Victims' Rights and Restitution Act of 1990 (42 U.S.C. 10607(c)) and

- § 115.73 Reporting to inmates (a) Following an investigation into an
- inmate's allegation that he or she suffered sexual abuse in an agency facility, the agency shall inform the inmate as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded.
- (b) If the agency did not conduct the investigation, it shall request the relevant information from the investigative agency in order to inform the inmate.
- (c) Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, the agency shall subsequently inform the inmate (unless the agency has determined that the allegation is unfounded) whenever:
- (1) The staff member is no longer posted within the inmate's unit;
- (2) The staff member is no longer employed at the facility;
- (3) The agency learns that the staff member has been indicted on a charge

PREA requires covered facilities to report the results of their investigation to the inmate, and also if there are subsequent findings against the accused in other cases. The VRA has far more extensive requirements for notification of covered victims, to include all critical stages. PREA also does not create a right for covered victims to be present at any proceeding, while the VRA requires that victims be permitted to be present at all critical stages (as defined).

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CRITICAL STAGE DESCRIBED IN SECTION 24-4.1-302(2)(I) [ATTACK ON A JUDGMENT OR CONVICTION FOR WHICH A **COURT HEARING IS SET** WITHOUT SUBMITTING A WRITTEN REQUEST FOR NOTIFICATION. § 24-4.1-302.5(1)(G) THE RIGHT TO BE PRESENT AT THE SENTENCING HEARING, INCLUDING ANY HEARING CONDUCTED PURSUANT TO SECTION 18-1.3-1201 OR 18-1.4-102, C.R.S. [IMPOSITION OF SENTENCE IN CLASS 1 FELONIES, APPELLATE REVIEW], FOR CASES INVOLVING CLASS 1 FELONIES, OF ANY PERSON CONVICTED OF A CRIME AGAINST SUCH VICTIM, AND TO INFORM THE DISTRICT ATTORNEY AND THE COURT, IN WRITING, BY A VICTIM IMPACT STATEMENT, AND BY AN ORAL STATEMENT, OF THE HARM THAT THE VICTIM HAS SUSTAINED AS A RESULT OF THE CRIME, WITH THE DETERMINATION OF WHETHER THE VICTIM MAKES WRITTEN INPUT OR ORAL INPUT, OR BOTH, provided contact information for the Office of the Victims' Rights Ombudsman of the Department of Justice.

(b) RIGHTS AFFORDED.--In any court proceeding involving an offense against a crime victim, the court shall ensure that the crime victim is afforded the rights described in subsection (a). Before making a determination described in subsection (a)(3), the court shall make every effort to permit the fullest attendance possible by the victim and shall consider reasonable alternatives to the exclusion of the victim from the criminal proceeding. The reasons for any decision denying relief under this chapter shall be clearly stated on the record.

related to sexual abuse within the facility; or

- (4) The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility.
- (d) Following an inmate's allegation that he or she has been sexually abused by another inmate, the agency shall subsequently inform the alleged victim whenever:
- (1) The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility; or
- (2) The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility.
- (e) All such notifications or attempted notifications shall be documented.
- (f) An agency's obligation to report under this standard shall terminate if the inmate is released from the agency's custody.

TO BE MADE AT THE SOLE		
DISCRETION OF THE VICTIM. §		
24-4.1-302.5(2) SUBSECTION (1) OF		
THIS SECTION SHALL NOT BE		
CONSTRUED TO IMPLY THAT		
ANY VICTIM WHO IS		
INCARCERATED BY THE		
DEPARTMENT OF CORRECTIONS		
OR ANY LOCAL LAW		
ENFORCEMENT AGENCY HAS A		
RIGHT TO BE RELEASED TO		
ATTEND ANY HEARING OR THAT		
THE DEPARTMENT OF		
CORRECTIONS OR THE LOCAL		
LAW ENFORCEMENT AGENCY		
HAS ANY DUTY TO TRANSPORT		
SUCH INCARCERATED VICTIM		
TO ANY HEARING. § 24-4.1-		
303(3.5) THE DISTRICT		
ATTORNEY'S OFFICE, IF		
PRACTICABLE, SHALL INFORM		
THE VICTIM OF ANY PENDING		
MOTION OR DECISION BY THE		
DISTRICT ATTORNEY TO		
SEQUESTER THE VICTIM FROM A		
CRITICAL STAGE IN THE CASE.		
THE DISTRICT ATTORNEY SHALL		
INFORM THE COURT OF THE		
VICTIM'S POSITION ON THE		
MOTION OR THE DISTRICT		
ATTORNEY'S DECISION, IF ANY.		

IF THE VICTIM HAS OBJECTED,		
THEN THE COURT, BEFORE		
GRANTING THE SEQUESTRATION		
ORDER, SHALL STATE IN		
WRITING OR ON THE RECORD		
THAT THE VICTIM'S OBJECTION		
WAS CONSIDERED AND STATE		
THE BASIS FOR THE COURT'S		
DECISION. § 24-4.1-303(6) (A) A		
VICTIM OR AN INDIVIDUAL		
DESIGNATED BY THE VICTIM		
MAY BE PRESENT AT ALL		
CRITICAL STAGES OF A		
CRIMINAL PROCEEDING		
REGARDING ANY CRIME		
AGAINST SUCH VICTIM UNLESS		
THE COURT OR THE DISTRICT		
ATTORNEY DETERMINES THAT		
EXCLUSION OF THE VICTIM IS		
NECESSARY TO PROTECT THE		
DEFENDANT'S RIGHT TO A FAIR		
TRIAL OR THE		
CONFIDENTIALITY OF JUVENILE		
PROCEEDINGS. IF THE VICTIM IS		
PRESENT, THE COURT, AT THE		
VICTIM'S REQUEST, MAY PERMIT		
THE PRESENCE OF AN		
INDIVIDUAL TO PROVIDE		
SUPPORT TO THE VICTIM. (B) A		
VICTIM MAY BE PRESENT AT		
THE PHASE OF THE TRIAL AT		

WHICH THE DEFENDANT IS DETERMINED TO BE GUILTY OR NOT GUILTY AND MAY BE HEARD AT SUCH PHASE OF THE TIRIAL IF CALLED TO TESTIFY BY THE DISTRICT ATTORNEY, DEFENSE, OR COURT IF ANY SUCH STATEMENT WOULD BE RELEVANT. (C) THE COURT SHALL MAKE ALL REASONABLE EFFORTS TO ACCOMMODATE THE VICTIM UPON THE RETURN OF A VERDICT BY THE JURY. IF THE COURT IS INFORMED BY THE DISTRICT ATTORNEY THAT THE VICTIM IS EN ROUTE TO THE COURTROOM FOR THE READING OF THE VERDICT, THE COURT SHALL STATE ON THE RECORD THAT IT HAS CONSIDERED THE INFORMATION PROVIDED BY THE DISTRICT ATTORNEY PRIOR TO THE RETURN OF THE VERDICT ATTORNEY PRIOR TO THE RETURN OF THE VERDICT ATTORNEY PRIOR TO THE RETURN OF THE VERDICT BY THE JURY, § 24-4.1- 302.5(4) (A) IF A VICTIM CONTACTS A CRIMINAL JUSTICE AGENCY REGARDING A CRIME THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS CURRENTLY SERVING A			
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TO THE RETURN OF THE VERDICT BY THE JURY. § 24-4.1- 302.5(4) (A) IF A VICTIM CONTACTS A CRIMINAL JUSTICE AGENCY REGARDING A CRIME THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS	INFORMATION PROVIDED BY		
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302.5(4) (A) IF A VICTIM CONTACTS A CRIMINAL JUSTICE AGENCY REGARDING A CRIME THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS	TO THE RETURN OF THE		
CONTACTS A CRIMINAL JUSTICE AGENCY REGARDING A CRIME THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS	VERDICT BY THE JURY. § 24-4.1-		
AGENCY REGARDING A CRIME THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS	` / ` /		
THAT OCCURRED BEFORE 1993, AND THE OFFENDER WHO COMMITTED THE CRIME IS			
AND THE OFFENDER WHO COMMITTED THE CRIME IS	AGENCY REGARDING A CRIME		
COMMITTED THE CRIME IS	THAT OCCURRED BEFORE 1993,		
CURRENTLY SERVING A			
	CURRENTLY SERVING A		

SENTENCE FOR THE CRIME, THE		
VICTIM MAY REQUEST		
NOTIFICATION OF ANY FUTURE		
CRITICAL STAGES OF THE		
CRIMINAL PROCEEDINGS. THIS		
PROVISION DOES NOT REQUIRE		
A CRIMINAL JUSTICE AGENCY		
TO PROACTIVELY LOCATE		
VICTIMS OF CRIMES THAT		
OCCURRED BEFORE 1993. (B) IF AN ARREST IS MADE FOR A		
CRIME COMMITTED BEFORE 1993		
THAT WAS PREVIOUSLY		
UNSOLVED, THE APPROPRIATE		
CRIMINAL JUSTICE AGENCY		
SHALL NOTIFY THE CRIME		
VICTIM OF ALL FUTURE		
CRITICAL STAGES.		
ANY PERSON WHO IS A VICTIM		
OF A CRIMINAL ACT, OR SUCH		
PERSON'S DESIGNEE, LEGAL		
GUARDIAN, OR SURVIVING		
IMMEDIATE FAMILY MEMBERS		
IF SUCH PERSON IS DECEASED, SHALL HAVE THE RIGHT TO BE		
HEARD WHEN RELEVANT,		
INFORMED, AND PRESENT AT		
ALL CRITICAL STAGES OF THE		
CRIMINAL JUSTICE PROCESS.		
	<u> </u>	

ALL TERMINOLOGY, INCLUDING THE TERM "CRITICAL STAGES", SHALL BE DEFINED BY THE GENERAL ASSEMBLY. COLO. CONST. ART. II, § 16A			
	RIGHT TO BE	HEARD	
§ 24-4.1-302.5(1)(D) THE RIGHT TO BE HEARD AT ANY COURT PROCEEDING: (I) INVOLVING THE DEFENDANT'S BOND AS SPECIFIED IN SECTION 24-4.1-302(2)(C) [BOND-RELATED PROCEEDINGS THAT CONSTITUTE "CRITICAL STAGES"]; (II) AT WHICH THE COURT ACCEPTS A PLEA OF NOLO CONTENDERE; (III) AT WHICH THE COURT ACCEPTS A NEGOTIATED PLEA AGREEMENT; (IV) AT WHICH A PERSON ACCUSED OR CONVICTED OF A CRIME AGAINST THE VICTIM IS SENTENCED OR RESENTENCED; (V) AT WHICH THE SENTENCE OF A PERSON ACCUSED OR CONVICTED OR CONVICTED OF A CONVICTED OF A CRIME	18 U.S.C. § 3771 (a)(4) The right to be reasonably heard at any public proceeding in the district court involving release, plea, sentencing, or any parole proceeding. (5) The reasonable right to confer with the attorney for the Government in the case.	No corresponding right	The VRA creates a right for victims to participate in certain court proceedings by making a statement. The PREA does not create such a right.

AGAINST THE VICTIM IS		
MODIFIED; (VI) AT WHICH THE		
DEFENDANT REQUESTS A		
MODIFICATION OF THE NO		
CONTACT PROVISION OF THE		
MANDATORY CRIMINAL		
PROTECTION ORDER UNDER		
SECTION 18-1-1001, C.R.S.		
[MANDATORY PROTECTIVE		
ORDER AGAINST ADULT		
DEFENDANTS], OR SECTION 19-2-		
707, C.R.S. [MANDATORY		
PROTECTIVE ORDER AGAINST		
JUVENILE OFFENDERS]; (VII)		
INVOLVING A SUBPOENA FOR		
RECORDS CONCERNING THE		
VICTIM'S MEDICAL HISTORY,		
MENTAL HEALTH, EDUCATION,		
OR VICTIM COMPENSATION, OR		
ANY OTHER RECORDS THAT ARE		
PRIVILEGED PURSUANT TO		
SECTION 13-90-107, C.R.S. [WHO		
MAY NOT TESTIFY WITHOUT		
CONSENT, DEFINITIONS]; OR		
(VIII) INVOLVING A PETITION		
FOR EXPUNGEMENT AS		
DESCRIBED IN SECTION 19-1-306		
[EXPUNGEMENT OF JUVENILE		
DELINQUENT RECORDS]. § 24-4.1-		
302.5(1)(D.5) (I) IF A VICTIM OR A		
VICTIM'S DESIGNEE IS		

UNAVAILABLE TO BE PRESENT	
FOR THE CRITICAL STAGES	
DESCRIBED IN PARAGRAPH (D)	
OF THIS SUBSECTION (1) AND	
THE VICTIM OR THE VICTIM'S	
DESIGNEE WISHES TO ADDRESS	
THE COURT, THE RIGHT TO	
REQUEST THAT THE COURT,	
WITHIN THE COURT'S	
RESOURCES, ARRANGE AND	
PROVIDE THE MEANS FOR THE	
VICTIM AND THE VICTIM'S	
DESIGNEE TO PROVIDE INPUT TO	
THE COURT BEYOND A WRITTEN	
VICTIM IMPACT STATEMENT. (II)	
FOR PURPOSES OF THIS	
PARAGRAPH (D.5),	
"UNAVAILABLE" MEANS THAT	
THE VICTIM OR THE VICTIM'S	
DESIGNEE IS PHYSICALLY	
UNABLE TO ATTEND THE COURT	
HEARING, MAY SUSTAIN A	
FINANCIAL HARDSHIP TO	
ATTEND THE COURT HEARING, IS	
CONCERNED FOR HIS OR HER	
SAFETY IF HE OR SHE ATTENDS	
THE COURT HEARING, MAY	
SUFFER SIGNIFICANT	
EMOTIONAL IMPACT BY	
ATTENDING THE HEARING, OR IS	
UNAVAILABLE FOR OTHER	

GOOD CAUSE. (III) THE VICTIM		
OR THE VICTIM'S DESIGNEE		
SHALL NOTIFY THE DISTRICT		
ATTORNEY WITHIN A		
REASONABLE TIME THAT HE OR		
SHE IS UNAVAILABLE TO		
ATTEND THE COURT HEARING.		
THE DISTRICT ATTORNEY'S		
OFFICE SHALL THEN INFORM		
THE COURT THAT THE VICTIM		
OR THE VICTIM'S DESIGNEE, DUE		
TO HIS OR HER		
UNAVAILABILITY, IS		
REQUESTING THE COURT TO		
ARRANGE FOR AND PROVIDE		
THE MEANS TO ADDRESS THE		
COURT, WHICH MAY INCLUDE		
BUT NEED NOT BE LIMITED TO		
APPEARING BY PHONE OR		
SIMILAR TECHNOLOGY. THE		
DISTRICT ATTORNEY SHALL		
INFORM THE VICTIM OR THE		
VICTIM'S DESIGNEE OF THE		
COURT'S DECISION REGARDING		
AN ALTERNATE ARRANGEMENT.		
(IV) THIS SUBSECTION (1)(D.5)		
APPLIES TO A VICTIM WHO IS		
INCARCERATED OR OTHERWISE		
BEING HELD IN A LOCAL		
COUNTY JAIL, THE DEPARTMENT		
OF CORRECTIONS, OR THE		

DIVISION OF YOUTH SERVICES		
IN THE DEPARTMENT OF HUMAN		
SERVICES, BUT IS LIMITED TO		
PARTICIPATION BY TELEPHONE.		
§ 24-4.1-302.5(1)(G) THE RIGHT TO		
BE PRESENT AT THE		
SENTENCING HEARING,		
INCLUDING ANY HEARING		
CONDUCTED PURSUANT TO		
SECTION 18-1.3-1201 OR 18-1.4-102,		
C.R.S. [IMPOSITION OF SENTENCE		
IN CLASS 1 FELONIES,		
APPELLATE REVIEW], FOR CASES		
INVOLVING CLASS 1 FELONIES,		
OF ANY PERSON CONVICTED OF		
A CRIME AGAINST SUCH VICTIM,		
AND TO INFORM THE DISTRICT		
ATTORNEY AND THE COURT, IN		
WRITING, BY A VICTIM IMPACT		
STATEMENT, AND BY AN ORAL		
STATEMENT, OF THE HARM		
THAT THE VICTIM HAS		
SUSTAINED AS A RESULT OF THE		
CRIME, WITH THE		
DETERMINATION OF WHETHER		
THE VICTIM MAKES WRITTEN		
INPUT OR ORAL INPUT, OR BOTH,		
TO BE MADE AT THE SOLE		
DISCRETION OF THE VICTIM.		
§ 24-4.1-302.5(1)(J) THE RIGHT TO		
BE INFORMED, UPON WRITTEN		

REQUEST FROM THE VICTIM, OF ANY PROCEEDING AT WHICH ANY POSTCONVICTION RELEASE	
ANY POSTCONVICTION RELEASE	
FROM CONFINEMENT IN A	
SECURE STATE CORRECTIONAL	
FACILITY IS BEING CONSIDERED	
FOR ANY PERSON CONVICTED	
OF A CRIME AGAINST THE	
VICTIM AND THE RIGHT TO BE	
HEARD AT ANY SUCH	
PROCEEDING OR TO PROVIDE	
WRITTEN INFORMATION	
THERETO. FOR PURPOSES OF	
THIS SUBSECTION (1),	
"PROCEEDING" MEANS	
RECONSIDERATION OF	
SENTENCE, A PAROLE HEARING,	
A FULL PAROLE BOARD REVIEW,	
COMMUTATION OF SENTENCE,	
OR CONSIDERATION FOR	
PLACEMENT IN THE	
SPECIALIZED PROGRAM	
DEVELOPED BY THE	
DEPARTMENT OF CORRECTIONS	
PURSUANT TO SECTION 17-34-	
102. § 24-4.1-302.5(1)(J.2) THE	
RIGHT TO BE INFORMED OF ANY	
REQUEST FOR PROGRESSION	
FROM THE STATE MENTAL	
HEALTH HOSPITAL ON BEHALF	
OF A PERSON IN ITS CUSTODY AS	

A RESULT OF A CRIMINAL CASE		
INVOLVING THE VICTIM, AND		
THE RIGHT TO BE HEARD AT		
ANY HEARING DURING WHICH A		
COURT CONSIDERS SUCH A		
REQUEST. FOR PURPOSES OF		
THIS SUBSECTION (1)(J.2),		
"REQUEST FOR PROGRESSION"		
INCLUDES ANY REQUEST FOR		
OFF-GROUNDS OR		
UNSUPERVISED PRIVILEGES,		
COMMUNITY PLACEMENT,		
CONDITIONAL RELEASE,		
UNCONDITIONAL DISCHARGE,		
OR A SPECIAL FURLOUGH. § 24-		
4.1-302.5(1)(J.5) (I) THE RIGHT TO		
PROVIDE A WRITTEN VICTIM		
IMPACT STATEMENT THAT WILL		
BE INCLUDED WITH ANY		
REFERRAL MADE BY THE		
DEPARTMENT OF CORRECTIONS		
OR A DISTRICT COURT TO PLACE		
AN OFFENDER IN A COMMUNITY		
CORRECTIONS FACILITY OR		
PROGRAM. A COMMUNITY		
CORRECTIONS BOARD MAY		
ALLOW A VICTIM TO PROVIDE		
AN ORAL STATEMENT TO THE		
COMMUNITY CORRECTIONS		
BOARD WHEN AN OFFENDER IS		
BEING CONSIDERED FOR A		

DIRECT SENTENCE TO	
COMMUNITY CORRECTIONS AND	
MAY PLACE REASONABLE	
LIMITS ON THE VICTIM'S ORAL	
STATEMENT. (II) FOR PURPOSES	
OF THIS PARAGRAPH (J.5), THE	
VICTIM SHALL HAVE THE RIGHT	
TO PROVIDE A SEPARATE ORAL	
STATEMENT TO THE	
COMMUNITY CORRECTIONS	
BOARD CONSIDERING A	
TRANSITIONAL REFERRAL, BUT	
THE BOARD SHALL HAVE	
DISCRETION TO PLACE	
REASONABLE PARAMETERS ON	
THE VICTIM'S ORAL STATEMENT.	
IF A COMMUNITY CORRECTIONS	
BOARD DENIES THE OFFENDER'S	
REFERRAL TO COMMUNITY	
CORRECTIONS, THE VICTIM'S	
RIGHT UNDER THIS	
SUBPARAGRAPH (II) TO PROVIDE	
AN ORAL STATEMENT SHALL	
NOT TAKE EFFECT. (III) FOR	
PURPOSES OF THIS SUBSECTION	
(1)(J.5), IF A VICTIM OR A	
VICTIM'S DESIGNEE IS	
UNAVAILABLE TO BE PRESENT	
FOR A PROCEEDING TO	
CONSIDER AN OFFENDER FOR A	
DIRECT SENTENCE OR	

TRANSITIONAL REFERRAL TO COMMUNITY CORRECTIONS AS DESCRIBED IN SUBSECTION (I)(J,S)(I) OF THIS SECTION, AND THE VICTIM OR THE VICTIM'S DESIGNEE WISHES TO ADDRESS THE COMMUNITY CORRECTIONS BOARD, THE VICTIM OR THE VICTIM'S DESIGNEE SHALL NOTIFY THE COMMUNITY CORRECTIONS BOARD WITHIN A REASONABLE TIME THAT THE VICTIM IS UNAVAILABLE TO ATTEND THE PROCEEDING BUT WOULD LIKE TO MAKE A STATEMENT. WITHIN ITS RESOURCES, THE COMMUNITY CORRECTIONS BOARD SHALL ARRANGE FOR AND PROVIDE THE MEANS FOR THE VICTIM TO ADDRESS THE BOARD, WHICH MEANS MAY INCLUDE, BUT NEED NOT BE LIMITED TO, APPEARING BY PHONE OR VIA SIMILAR TECHNOLOGY, (IV) FOR PURPOSES OF THIS SUBSECTION (I)(J,S), "UNAVAILABLE" MEANS THE VICTIM'S DESIGNEE IS PHYSICALLY UNABLE TO ATTEND THE PROCEEDING, MAY SUSTAIN A			
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THE MEANS FOR THE VICTIM TO ADDRESS THE BOARD, WHICH MEANS MAY INCLUDE, BUT NEED NOT BE LIMITED TO, APPEARING BY PHONE OR VIA SIMILAR TECHNOLOGY. (IV) FOR PURPOSES OF THIS SUBSECTION (1)(J.5), "UNAVAILABLE" MEANS THE VICTIM OR THE VICTIM'S DESIGNEE IS PHYSICALLY UNABLE TO ATTEND THE	CORRECTIONS BOARD SHALL		
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(1)(J.5), "UNAVAILABLE" MEANS THE VICTIM OR THE VICTIM'S DESIGNEE IS PHYSICALLY UNABLE TO ATTEND THE	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		
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UNABLE TO ATTEND THE			
PROCEEDING, MAY SUSTAIN A			
	PROCEEDING, MAY SUSTAIN A		

FINANCIAL HARDSHIP TO ATTEND THE PROCEEDING, IS CONCERNED FOR HIS OR HER SAFETY IF HE OR SHE ATTENDS THE PROCEEDING, MAY SUFFER SIGNIFICANT EMOTIONAL IMPACT BY ATTENDING THE PROCEEDING, OR IS UNAVAILABLE FOR OTHER GOOD CAUSE. (V) THIS
CONCERNED FOR HIS OR HER SAFETY IF HE OR SHE ATTENDS THE PROCEEDING, MAY SUFFER SIGNIFICANT EMOTIONAL IMPACT BY ATTENDING THE PROCEEDING, OR IS UNAVAILABLE FOR OTHER
SAFETY IF HE OR SHE ATTENDS THE PROCEEDING, MAY SUFFER SIGNIFICANT EMOTIONAL IMPACT BY ATTENDING THE PROCEEDING, OR IS UNAVAILABLE FOR OTHER
THE PROCEEDING, MAY SUFFER SIGNIFICANT EMOTIONAL IMPACT BY ATTENDING THE PROCEEDING, OR IS UNAVAILABLE FOR OTHER
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IMPACT BY ATTENDING THE PROCEEDING, OR IS UNAVAILABLE FOR OTHER
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SUBSECTION (1)(J.5) APPLIES TO
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INCARCERATED OR OTHERWISE
BEING HELD IN A LOCAL
COUNTY JAIL, THE DEPARTMENT
OF CORRECTIONS, OR THE
DIVISION OF YOUTH
CORRECTIONS IN THE
DEPARTMENT OF HUMAN
SERVICES BUT IS LIMITED TO
PARTICIPATION BY PHONE OR
SIMILAR TECHNOLOGY. § 24 -4.1 -
302.5(1)(Y) THE RIGHT TO
RECEIVE A COPY OF THE VICTIM
IMPACT STATEMENT FORM
FROM THE DISTRICT
ATTORNEY'S OFFICE. § 24 -4.1 -
303(6) (A) A VICTIM OR AN
INDIVIDUAL DESIGNATED BY
THE VICTIM MAY BE PRESENT
AT ALL CRITICAL STAGES OF A

CRIMINAL PROCEEDING REGARDING ANY CRIME AGAINST SUCH VICTIM UNLESS THE COURT OR THE DISTRICT ATTORNEY DETERMINES THAT EXCLUSION OF THE VICTIM IS NECESSARY TO PROTECT THE DEFENDANT'S RIGHT TO PAGE 10 OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN INDIVIDUAL TO PROVIDE
AGAINST SUCH VICTIM UNLESS THE COURT OR THE DISTRICT ATTORNEY DETERMINES THAT EXCLUSION OF THE VICTIM IS NECESSARY TO PROTECT THE DEFENDANT'S RIGHT TO PAGE 10 OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
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ATTORNEY DETERMINES THAT EXCLUSION OF THE VICTIM IS NECESSARY TO PROTECT THE DEFENDANT'S RIGHT TO PAGE 10 OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
EXCLUSION OF THE VICTIM IS NECESSARY TO PROTECT THE DEFENDANT'S RIGHT TO PAGE 10 OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
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DEFENDANT'S RIGHT TO PAGE 10 OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
OF 37 A FAIR TRIAL OR THE CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
CONFIDENTIALITY OF JUVENILE PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
PROCEEDINGS. IF THE VICTIM IS PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
PRESENT, THE COURT, AT THE VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
VICTIM'S REQUEST, MAY PERMIT THE PRESENCE OF AN
THE PRESENCE OF AN
INDIVIDUAL TO DEOVIDE
INDIVIDUAL TO FROVIDE
SUPPORT TO THE VICTIM. (B) A
VICTIM MAY BE PRESENT AT
THE PHASE OF THE TRIAL AT
WHICH THE DEFENDANT IS
DETERMINED TO BE GUILTY OR
NOT GUILTY AND MAY BE
HEARD AT SUCH PHASE OF THE
TRIAL IF CALLED TO TESTIFY BY
THE DISTRICT ATTORNEY,
DEFENSE, OR COURT IF ANY
SUCH STATEMENT WOULD BE
RELEVANT. (C) THE COURT
SHALL MAKE ALL REASONABLE
EFFORTS TO ACCOMMODATE
THE VICTIM UPON THE RETURN
OF A VERDICT BY THE JURY. IF

THE COURT IS INFORMED BY		
THE DISTRICT ATTORNEY THAT		
THE VICTIM IS EN ROUTE TO THE		
COURTROOM FOR THE READING		
OF THE VERDICT, THE COURT		
SHALL STATE ON THE RECORD		
THAT IT HAS CONSIDERED THE		
INFORMATION PROVIDED BY		
THE DISTRICT ATTORNEY PRIOR		
TO THE RETURN OF THE		
VERDICT BY THE JURY. § 24-4.1-		
303(14.5)(A) AT ANY PROCEEDING		
SPECIFIED IN SECTION 24-4.1-		
302.5(1)(D), THE COURT SHALL		
INQUIRE WHETHER THE VICTIM		
IS PRESENT AND WISHES TO		
ADDRESS THE COURT. THE		
COURT SHALL ADVISE THE		
VICTIM OF HIS OR HER RIGHT TO		
ADDRESS THE COURT		
REGARDING ISSUES RELEVANT		
TO THE CASE.		
AND DED GOVERNMENT OF A MAGRICAL		
ANY PERSON WHO IS A VICTIM		
OF A CRIMINAL ACT, OR SUCH		
PERSON'S DESIGNEE, LEGAL		
GUARDIAN, OR SURVIVING		
IMMEDIATE FAMILY MEMBERS		
IF SUCH PERSON IS DECEASED,		
SHALL HAVE THE RIGHT TO BE		
HEARD WHEN RELEVANT,		

Appendix - Comparison of Colorado and Federal Victim Rights, and PREA

INFORMED, AND PRESENT AT
ALL CRITICAL STAGES OF THE
CRIMINAL JUSTICE PROCESS.
ALL TERMINOLOGY, INCLUDING
THE TERM "CRITICAL STAGES",
SHALL BE DEFINED BY THE
GENERAL ASSEMBLY.
COLO. CONST. ART. II, § 16A

RIGHT TO PROTECTION

§ 24-4.1-302.5(1)(M) THE RIGHT TO BE INFORMED ABOUT WHAT STEPS CAN BE TAKEN BY A VICTIM OR A WITNESS, INCLUDING INFORMATION REGARDING PROTECTION SERVICES, IN CASE THERE IS ANY INTIMIDATION OR HARASSMENT BY A PERSON ACCUSED OR CONVICTED OF A CRIME AGAINST THE VICTIM, OR ANY OTHER PERSON ACTING ON BEHALF OF THE ACCUSED OR CONVICTED PERSON.

§ 23-4.1-302.5(1)(P) THE RIGHT TO BE PROVIDED, WHENEVER PRACTICABLE, WITH A SECURE WAITING AREA DURING COURT 18 U.S.C. § 3771. Crime victims' rights

- (a) RIGHTS OF CRIME VICTIMS.-- A crime victim has the following rights:
- (1) The right to be reasonably protected from the accused.

(13) The high incidence of sexual assault within prisons involves actual and potential violations of the United States Constitution. In Farmer v. Brennan, 511 U.S. 825 (1994), the Supreme Court ruled that deliberate indifference to the substantial risk of sexual assault violates prisoners' rights under the Cruel and Unusual Punishments Clause of the Eighth Amendment. The Eighth Amendment rights of State and local prisoners are protected through the Due Process Clause of the Fourteenth Amendment. Pursuant to the power of Congress under Section Five of the Fourteenth Amendment, Congress may take action to enforce those rights in States where officials have demonstrated such indifference. States that do not take

The PREA does not specifically mention rights to protection, but does make reference to the Eighth Amendment protections for prisoners against cruel and unusual punishment. PREA also creates obligations for covered facilities to monitor inmates in order to prevent retaliation after a complaint. Other bodies of civil law which further develop facility liability for inmate safety will also inform facilities' practices to prevent harm to reporting victims.

PROCEEDINGS THAT DOES NOT	basic steps to abate prison rape by	
REQUIRE A VICTIM OR A	adopting standards that do not generate	
WITNESS TO BE SEEN OR TO BE	significant additional expenditures	
IN CLOSE PROXIMITY TO THE	demonstrate such indifference. Therefore,	
PERSON ACCUSED OR	such States are not entitled to the same	
CONVICTED OF A CRIME	level of Federal benefits as other States.	
AGAINST THE VICTIM OR SUCH	34 U.S.C.A. § 30301 (West)	
PERSON'S FAMILY OR FRIENDS.	5 1 0.5.e.m. y 50501 (11 6 50)	
TERESTY STRIVILLY STRIKETUDS.		
§ 24-4.1-302.5(1.6) THE RIGHT TO		
BE INFORMED OF THE		
EXISTENCE OF A CRIMINAL		
PROTECTION ORDER UNDER		
SECTION 18-1- 1001, C.R.S.		
[MANDATING PROTECTION		
ORDER AGAINST ADULT		
DEFENDANTS], OR SECTION 19-2-		
707, C.R.S. [MANDATING		
PROTECTION ORDER AGAINST		
JUVENILE OFFENDERS], AND,		
UPON REQUEST OF THE VICTIM,		
INFORMATION ABOUT		
PROVISIONS THAT MAY BE		
ADDED OR MODIFIED, AND THE		
PROCESS FOR REQUESTING		
SUCH AN ADDITION OR		
MODIFICATION.		
§ 24-4.1-303(5) ALL REASONABLE		
ATTEMPTS SHALL BE MADE TO		
PROTECT ANY VICTIM OR THE		
§ 24-4.1-303(5) ALL REASONABLE ATTEMPTS SHALL BE MADE TO		

VICTIM'S IMMEDIATE FAMILY	
FROM HARM, HARASSMENT,	
INTIMIDATION, OR RETALIATION	
ARISING FROM COOPERATING IN	
THE REPORTING,	
INVESTIGATION, AND	
PROSECUTION OF A CRIME. LAW	
ENFORCEMENT OFFICIALS AND	
THE DISTRICT ATTORNEY SHALL	
PROVIDE REASONABLE EFFORTS	
TO MINIMIZE CONTACT	
BETWEEN THE VICTIM AND THE	
VICTIM'S IMMEDIATE FAMILY	
AND THE DEFENDANT AND THE	
RELATIVES OF THE DEFENDANT	
BEFORE, DURING, AND	
IMMEDIATELY AFTER A	
JUDICIAL PROCEEDING.	
WHENEVER POSSIBLE, A	
WAITING AREA SHALL BE	
PROVIDED THAT IS SEPARATE IN	
BOTH PROXIMITY AND SIGHT	
FROM THAT OF THE DEFENDANT,	
THE DEFENDANT'S RELATIVES,	
AND ANY DEFENSE WITNESSES. §	
24-4.1-303(9)(H) THE DISTRICT	
ATTORNEY AND ANY LAW	
ENFORCEMENT AGENCY SHALL	
INFORM EACH VICTIM AS TO THE	
AVAILABILITY OF THE	
FOLLOWING THE EXISTENCE	

OF A CRIMINAL PROTECTION		
ORDER UNDER SECTION 18-1-		
1001, C.R.S. [MANDATORY		
PROTECTIVE ORDER AGAINST		
ADULT DEFENDANTS], OR		
SECTION 19-2-707, C.R.S.		
[MANDATORY PROTECTIVE		
ORDER AGAINST JUVENILE		
OFFENDERS], AND, UPON		
REQUEST OF THE VICTIM,		
INFORMATION ABOUT		
PROVISIONS THAT MAY BE		
ADDED OR MODIFIED AND THE		
PROCESS FOR REQUESTING		
SUCH AN ADDITION OR		
MODIFICATION. § 24-4.1-305 (1)		
WHEN ANY PERSON		
ATTEMPTING		
DEFENSEINITIATED VICTIM		
OUTREACH CONTACTS ANY		
VICTIM OF ANY CRIME, THE		
PERSON SHALL IMMEDIATELY		
PROVIDE FULL AND		
UNAMBIGUOUS DISCLOSURE OF:		
(A) THE PERSON'S LEGAL NAME;		
AND (B) THE FACT THAT THE		
PERSON IS ACTING AS AN AGENT		
FOR THE PERSON ACCUSED OF		
THE CRIME OR FOR THE		
DEFENSE TEAM OF SUCH		
PERSON. (2)(A) AS USED IN THIS		

SECTION TIMESS THE CONTEXT			
SECTION, UNLESS THE CONTEXT REQUIRES OTHERWISE,			
"DEFENSE-INITIATED VICTIM			
OUTREACH" MEANS ANY			
EFFORT BY THE DEFENSE TEAM,			
INCLUDING BUT NOT LIMITED			
TO A VICTIM LIAISON, VICTIM			
OUTREACH SPECIALIST, SOCIAL			
WORKER, INVESTIGATOR, OR			
OTHER INDIVIDUAL, TO			
DIRECTLY OR INDIRECTLY			
CONTACT A VICTIM OR A			
VICTIM'S FAMILY MEMBER ON			
BEHALF OF THE DEFENDANT OR			
DEFENSE COUNSEL. (B) THE			
DEFINITION IN PARAGRAPH (A)			
OF THIS SUBSECTION (2) DOES NOT REQUIRE THE IDENTIFIED			
MEMBERS OF A DEFENSE TEAM			
TO COMPLY WITH ANY			
GUIDELINES OR STANDARDS			
PROMULGATED BY AN			
PROFESSIONAL DEFENSE-			
INITIATED VICTIM OUTREACH			
ORGANIZATION.			
ORGANIZATION.			
	RIGHT TO NOTICE OF RI	ELEASE OR ESCAPE	

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()(I)(A) THE RIGHT TO BE
INFORMED, UPON REQUEST BY
THE VICTIM, WHEN A PERSON
WHO IS ACCUSED OR
CONVICTED OF A CRIME
AGAINST THE VICTIM IS
RELEASED OR DISCHARGED
FROM COUNTY JAIL;
(B) THE RIGHT TO BE INFORMED
UPON WRITTEN REQUEST BY
THE VICTIM, WHEN A PERSON
WHO IS ACCUSED OR
CONVICTED OF A CRIME
AGAINST THE VICTIM IS
RELEASED OR DISCHARGED
FROM CUSTODY OTHER THAN
COUNTY JAIL, IS PAROLED,
ESCAPES FROM A SECURE OR
NONSECURE CORRECTIONAL
FACILITY OR PROGRAM, OR
ABSCONDS FROM PROBATION
OR PAROLE.
(II) WITH RESPECT TO THE
RELEASE, DISCHARGE, OR
PERMANENT TRANSFER OF A
PERSON FROM A COUNTY JAIL
OR CORRECTIONAL FACILITY,
THE PROVISIONS OF
SUBPARAGRAPH (I) OF THIS
PARAGRAPH (C) SHALL APPLY
WHEN THE PERSON RELEASED,

18 U.S.C. § 3771
(a)(2) The right to reasonable, accurate, and timely notice of any public court proceeding, or any parole proceeding, involving the crime or of any release or escape of the accused.

(c) (3) NOTICE.--Notice of release otherwise required pursuant to this chapter shall not be given if such notice may endanger the safety of any person.

No precisely corresponding right, however, PREA requires the following: § 115.73 Reporting to inmates

.....

- (c) Following an inmate's allegation that a staff member has committed sexual abuse against the inmate, the agency shall subsequently inform the inmate (unless the agency has determined that the allegation is unfounded) whenever:
- (1) The staff member is no longer posted within the inmate's unit;
- (2) The staff member is no longer employed at the facility;

PREA does not create a right to notice of release or escape. The VRA does create such a right, available to the victim upon written request.

DISCHARGED, OR							
PERMANENTLY TRANSFERRED IS							
NO LONGER WITHIN THE CARE							
AND CONTROL OF THE							
SUPERVISING LAW							
ENFORCEMENT OR							
CORRECTIONAL AGENCY. THE							
PROVISIONS OF SUBPARAGRAPH							
(I) OF THIS PARAGRAPH (C)							
SHALL NOT APPLY TO THE							
TEMPORARY TRANSFER OF THE							
CARE AND CONTROL OF A							
PERSON FROM A COUNTY JAIL							
OR A CORRECTIONAL FACILITY							
BY THE SUPERVISING LAW							
ENFORCEMENT OR							
CORRECTIONAL AGENCY TO							
ANOTHER EQUALLY OR MORE							
SECURE COUNTY JAIL OR							
CORRECTIONAL FACILITY, SO							
LONG AS THE PERSON WILL							
RETURN TO THE CARE AND							
CONTROL OF THE							
TRANSFERRING SUPERVISORY							
AGENCY.							
COLO. REV. STAT. ANN. § 24-4.1-							
302.5 (WEST)							
STATE/FEDERAL OBLIGATIONS							
	(c) Best efforts to accord rights	requires the Bureau of Justice Statistics	The main function of the				
		(BJS) to carry out a comprehensive	PREA is that is requires the				

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(1) Government.--Officers and employees of the Department of Justice and other departments and agencies of the United States engaged in the detection, investigation, or prosecution of crime shall make their best efforts to see that crime victims are notified of, and accorded, the rights described in subsection (a).

statistical review and analysis of the incidence and effects of prison rape for each calendar year. BJS's review must include, but is not limited to, the identification of the common characteristics of both victims and perpetrators of prison rape; and prisons and prison systems with a high incidence of prison rape. Analysis must—

- be based on a random sample, or other scientifically appropriate sample, of not less than 10% of all federal, state, and county prisons, and a representative sample of municipal prisons; and include at least one prison from each state
- use surveys and other statistical studies of current and former inmates from a representative sample of federal, state, county, and municipal prisons; and ensure the confidentiality of each survey participant
- provide a list of institutions in the sample, separated into each category and ranked according to the incidence of prison rape in each institution; and provide a list of any prisons in the sample that

Bureau of justice Statistics to carry out a comprehensive statistical review and analysis of the incidence and effects of prison rape for each calendar year. The overall data collection effort provides various measures of the prevalence and characteristics of sexual assault in correctional facilities In general, the VRA's are made up of entitlements and positive rights to victims, whereas the PREA creates obligations that facilities much meet, which arise out of the inmates preexistent constitutional rights to be free from cruel and unusual punishment.

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did not cooperate with the survey. https://www.bjs.gov/index.cfm?tv =tp&tid=20 § 30303. National prison rape statistics, data, and research (a) Annual comprehensive statistical review (1) In general The Bureau of Justice Statistics of the Department of Justice (in this section referred to as the "Bureau") shall carry out, for each calendar year, a comprehensive statistical review and analysis of the incidence and effects of prison rape. The statistical review and analysis shall include, but not be limited to the identification of the common characteristics of--(A) both victims and perpetrators of prison rape; and **(B)** prisons and prison systems with a high incidence of prison rape. (2) Considerations In carrying out paragraph (1), the Bureau shall consider--(A) how rape should be defined for the

analysis;

purposes of the statistical review and

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- **(B)** how the Bureau should collect information about staff-on-inmate sexual assault;
- **(C)** how the Bureau should collect information beyond inmate self-reports of prison rape;
- **(D)** how the Bureau should adjust the data in order to account for differences among prisons as required by subsection (c)(3);
- (E) the categorization of prisons as required by subsection (c)(4);

30303-

(b) Review Panel on Prison Rape

(1) Establishment

To assist the Bureau in carrying out the review and analysis under subsection (a), there is established, within the Department of Justice, the Review Panel on Prison Rape (in this section referred to as the "Panel").

34 U.S.C.A. § 30303 (West)

(3) Public hearings

(A) In general

The duty of the Panel shall be to carry out, for each calendar year, public hearings concerning the operation of the three prisons with the highest incidence of prison rape and the two prisons with

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the lowest incidence of prison rape in each category of facilities identified under subsection (c)(4). The Panel shall hold a separate hearing regarding the three Federal or State prisons with the highest incidence of prison rape. The purpose of these hearings shall be to collect evidence to aid in the identification of common characteristics of both victims and perpetrators of prison rape, and the identification of common characteristics of prisons and prison systems with a high incidence of prison rape, and the identification of common characteristics of prisons and prison systems that appear to have been successful in deterring prison rape. 34 U.S.C.A. § 30303 (West)